

Message Text

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ACTION IO-10

INFO OCT-01 AF-06 ARA-06 EA-06 EUR-12 NEA-09 RSC-01 ISO-00

CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 NSA-01 /095 W

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R 091930Z JAN 75

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 8712

INFO AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY MOSCOW

C O N F I D E N T I A L USUN 0046

E.O. 11652: GDS

TAGS: PFOR, UN, UR

SUBJ: PEACEKEEPING

REF: STATE 247512

1. AMB SCHAUFLE MET WITH SOVIET MIN-COUNS OVINNIKOV
JAN 8 AT LATTER'S REQUEST TO DISCUSS VARIOUS SUBJECTS
INCLUDING PEACEKEEPING.

2. OVINNIKOV BEGAN THIS SUBJECT BY REFERRING TO
ANTICIPATED MEETING OF AD HOC COMMITTEE ON THE CHARTER
OF THE UN WHICH HE BELIEVES INEVITABLY WILL GET INTO THE
PEACEKEEPING FUNCTION. HE THEREFORE WOULD LIKE TO FINISH
QUESTION OF PEACEKEEPING GUIDELINES BEFORE COMMITTEE
CONVENES THIS SUMMER. HE WENT ON TO POINT OUT THAT
"MOSCOW IS OBSESSED" BY NECESSITY OF ASSURING PERMANENT
MEMBERS INFLUENCE IN PEACEKEEPING OPERATIONS. ALTHOUGH
HE DID NOT HAVE SAME OBSESSION, HE HAD TO TAKE THIS
INTO ACCOUNT IN APPROACHING PEACEKEEPING PROBLEM.
MOSCOW BELIEVES THAT US HAS NOT RESPONDED SATISFACTORILY
TO ITS CONCERN ON THIS ISSUE AND HE THOUGHT SOME
INITIATIVE FROM US WOULD BE NECESSARY.

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3. IN RESPONSE SCHAUFEELE REFERRED TO FOLLOWING
CONSIDERATIONS:

A. US WOULD BE PREPARED TO INCLUDE DISCUSSION OF
"VETO BY CHALLENGE" CONCEPT WHICH OVINNIKOV HAD RAISED
IN NOVEMBER ALTHOUGH WE HAD SERIOUS RESERVATIONS ABOUT
CERTAIN ASPECTS OF THIS CONCEPT.

B. ALTHOUGH HE HIMSELF HAD NOT LOOKED AT THE
CHARTER REVIEW COMMITTEE IN TERM OF PEACEKEEPING, IT IS
CONCEIVABLE THAT IT COULD COME UP ESPECIALLY IN
DISCUSSION OF VETO.

C. THE US BELIEVES THAT ITS OBSERVATIONS REGARDING
GUIDELINES ON PEACEKEEPING OPERATIONS WHICH HAD BEEN GIVEN
TO SOVIET LAST MARCH HAD TAKEN INTO ACCOUNT SOVIET
CONCERNS ON THE ROLE OF PERMANENT MEMBERS AND BELIEVES
THAT THE SOVIETS HAVE NOT RESPONDED TO THOSE OBSERVATIONS.
IN FACT IT APPEARED AS IF THE SOVIETS WISHED TO SETTLE THE
OVERALL PROBLEM OF THE ROLE OF PERMANENT MEMBERS BEFORE IT
WILL DISCUSS ANYTHING ELSE. THE US ON THE OTHER HAND
BELIEVES THAT THERE IS A GOOD POSSIBILITY THAT THAT PROBLEM
CAN BE RESOLVED IN THE PROCESS OF NEGOTIATIONS ON THE
GUIDELINES. IF IN FACT THIS WERE NOT POSSIBLE, THEN
NEITHER THE SOVIET UNION NOR THE US WOULD BE
COMMITTEE UNTIL FULL AGREEMENT REACHED.

4. OVINNIKOV REITERATED THE INFLEXIBILITY OF MOSCOW
DESPITE, AS HE SAID, HIS OWN EFFORTS IN THE SUMMER OF
1974 WHEN HE WAS HOME ON LEAVE. HE ADDED THAT IF
KISSINGER WERE TO RAISE THE QUESTION WITH GROMKO HE
THOUGHT THIS WOULD BE HELPFUL IN BREAKING THE DEADLOCK.

5. SCHAUFEELE POINTED OUT THAT WE HAD ALREADY MADE
CONCESSIONS REGARDING THE NOMINATION OF THE COMMANDER
AND THE COMPOSITION OF FORCE AND QUESTIONED WHETHER ANY
FURTHER INITIATIVE OR CONCESSIONS COULD BE MADE IN THE
ABSENCE OF A MORE POSITIVE SOVIET RESPONSE. OVINNIKOV
UNDERSCORED SOVIET FLEXIBILITY ON DETAILS IF THE
OVERALL PROBLEM IF PERMANENT MEMBER CONTROL COULD BE
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RESOLVED. BOTH AGREED TO REPORT BACK TO THEIR
GOVERNMENTS TO SEE IF THERE WERE ANY FURTHER POSSIBLE
DEVELOPMENTS WHICH COULD CONTRIBUTE TO CONSTRUCTIVE
PROGRESS IN PEACEKEEPING NEGOTIATIONS.
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